

Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 ACDE-00 CIAE-00 NSAE-00
NSCE-00 SSO-00 ICAE-00 INRE-00 H-01 INR-10 IO-13
L-03 OIC-02 OMB-01 PA-01 PM-05 SP-02 SS-15
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FM USMISSION USNATO
TO SECSTATE WASHDC IMMEDIATE 2521
SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY BONN
AMEMBASSY LONDON
USDEL MBFR VIENNA IMMEDIATE
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

S E C R E T SECTION 01 OF 02 USNATO 06394

E.O. 11652: GDS
TAGS: PARM, NATO, MBFR
SUBJECT: MBFR: JUNE 22 WORKING GROUP MEETING: ASSOCIATED
- MEASURES

REF: USNATO 6202 DTG 191828Z JUNE 78
STATE 158183 DTG 212216Z JUNE 78
USNATO 6308 DTG 221958Z JUNE 78

SUMMARY: JUNE 22 WORKING GROUP MEETING REVISED PARAS 4 AND
15 OF DRAFT PAPER ON ASSOCIATED MEASURES (AMS). ACTION
REQUESTED: SEE PARA 8. END SUMMARY.

1. JUNE 22 WORKING GROUP MEETING DISCUSSED STAFF GROUP
PAPER ON ASSOCIATED MEASURES (PARA 7 REF A). COMMENTS
FOCUSSED ON PARAS 4 AND 15 (THE "AIM" AND "MILITARY REQUIRE-
MENTS") BUT NO AGREEMENT WAS REACHED ON EITHER SECTION.

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2. ON PARA 4 (AIM), ITALIANS AGAIN OPENED THE WESTERN
MILITARY DISTRICT EXPANSION ISSUE (PARA 5, REF A) AND ADDED
A FINAL PHRASE ON LIMITING AMS ASSESSMENT TO NGA WHICH FRG
PROMPTLY BRACKETED. TURKISH REP THEN ASKED THAT THE PHASE
"ASSOCIATED MEASURES" BE CHANGED TO "STABILIZING AND
VERIFICATION MEASURES" SINCE SPC MANDATE AND NATIONAL
PAPERS UNDER DISCUSSION DID NOT REALLY ADDRESS OTHER AMS.

3. PARA 4 NOW READS: "THE AIM OF THIS PAPER IS TO ASSESS THE ASSOCIATED MEASURES CONTAINED IN NATIONAL DOCUMENTS (4)(5) WITH A VIEW TO FORMULATING A SET OF (ASSOCIATED MEASURES) (STABILIZING AND VERIFICATION MEASURES) (APPLICABLE TO THE AREA OF REDUCTIONS)."

4. ON PARA 15 (MILITARY REQUIREMENTS):

--A NEW SUB-PARA A WAS ADDED AT SHAPE'S REQUEST;

--THE WORD "COMBINED" WAS DROPPED FROM "COMMON COLLECTIVE CEILING" IN SUB-PARA D;

--US FIX TO OLD SUB-PARA G (NOW SUB-PARA H) WAS ADOPTED;

--AT FRG REQUEST, OLD SUB-PARA I WAS EXPANDED.

WE WERE UNSUCCESSFUL IN OUR EFFORTS EITHER TO DELETE OR SEPARATE OUT THE REFERENCE TO FLANK SECURITY IN SUB-PARA H. TURKISH, ITALIAN AND NORWEGIAN REPS IMMEDIATELY COALESCED IN OPPOSITION TO THIS SUGGESTION AND US REP BROKE OFF DEBATE BY SIMPLY NOTING US "RESERVATION" ON THAT SUB-PARA.

5. PARA 15 NOW READS:

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"THE PURPOSE OF ASSOCIATED MEASURES STATED IN GENERAL TERMS IN PARAGRAPHS 6-9 ABOVE CAN BE EXPANDED INTO CLEAR MILITARY SECURITY REQUIREMENTS WHICH SHOULD BE MET IF THE SECURITY OF THE ALLIANCE IS TO BE PRESERVED AND, IF POSSIBLE, ENHANCED. THESE REQUIREMENTS, NOT LISTED IN ANY ORDER OF PRIORITY, ARE THAT:

A. ALLIANCE DEFENSE POLICY IS NOT UNDULY INHIBITED, I.E., REDUCTIONS AND ASSOCIATED MEASURES SHOULD NOT IMPAIR THE ABILITY OF THE ALLIES TO FULFILL AGREED NATO STRATEGY OF FORWARD DEFENSE, FLEXIBLE RESPONSE AND NUCLEAR DETERRENCE AND SHOULD NOT PREVENT THE NECESSARY MILITARY ACTIVITIES IN PEACETIME.

B. PHASE ONE REDUCTIONS ARE CARRIED OUT AND VERIFIED.

C. THE "FREEZE" IS OBSERVED UNTIL PHASE 2 REDUCTIONS BEGIN.

D. PHASE 2 REDUCTIONS ARE CARRIED OUT AND VERIFIED.

E. THE COMMON COLLECTIVE CEILING ON MANPOWER IS OBSERVED.

F. RESIDUAL LEVELS OF EQUIPMENT ITEMS SPECIFICALLY LIMITED UNDER THE AGREEMENT ARE NOT EXCEEDED.

G. THE OTHER SIDE'S ABILITY TO MOUNT A SURPRISE ATTACK WITH THE IN-PLACE FORCES IS REDUCED.

H. PREPARATIONS FOR MAJOR AGGRESSION CAN BE DETECTED AND ASSESSED EARLIER.

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C O R R E C T E D C O P Y (TEXT--SUBPARA 5.I.)

I. FORCES WITHDRAWN ARE NOT RELOCATED IN AN AREA WHERE THEY WOULD CONSTITUTE A THREAT TO THE ALLIANCE.

J. THE FREEDOM OF ACTION OF THE INDIVIDUAL ALLIES, PARTICULARLY IN THE EVENT OF AN INTERNATIONAL CRISIS, OR AFTER VIOLATION OF THE AGREEMENT BY THE OTHER SIDE, MUST NOT BE CURTAILED."

6. OTHER REVISIONS IN TEXT WERE MAINLY EDITORIAL AND ARE TRANSMITTED BELOW:

--PARA 7 NOW READS AS FOLLOWS:

"FROM A MILITARY POINT OF VIEW, ASSOCIATED MEASURES
MUST ENSURE THAT THE SECURITY OF ALL MEMBERS OF THE
ALLIANCE IS UNDIMINISHED. IT WILL NOT ONLY BE NECESSARY
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TO BE ASSURED THAT REDUCTIONS HAVE TAKEN PLACE AND THAT
CIRCUMVENTION AND UNDERMINING IS PREVENTED BUT THAT THE FEAR
OF SURPRISE ATTACK AGAINST ANY MEMBER OF THE ALLIANCE AND
THE RISK OF MISUNDERSTANDINGS, FOR EXAMPLE, THOSE ARISING
FROM AMBIGUOUS MILITARY ACTIVITIES, IS REDUCED.

--IN PARA 9, ADD "FOR ALL MEMBERS OF THE ALLIANCE" AFTER
"SECURITY" AND "IF POSSIBLE" BEFORE "ENHANCED."

--PARA 10, CHANGE SECOND SENTENCE TO READ--"BUT AS
EARLIER CONSIDERATION HAS SHOWN, MOST MEASURES IN FACT SERVE
MORE THAN ONE PURPOSE";

--IN PARA 14, CHANGE THE END OF THE SECOND SENTENCE TO
READ "AND, THAT THE LEGITIMATE SECURITY INTERESTS OF THE
FLANK COUNTRIES IS PRESERVED."

7. COMMENT: MBFR WORKING GROUP ACTING CHAIRMAN
(DUBUISSON) HAS URGED THE WG TO AGREE AT LEAST ON PARA 15
SO THAT MILITARY COMMITTEE CAN APPROVE THE SECURITY
REQUIREMENTS BEFORE THE STUDY TAKES OFF. WE NOTED POINTS
IN PARA 6, REF B, AND CAN CONTINUE TO ARGUE FOR GENERAL
AGREEMENT AROUND THE TABLE IN LIEU OF MILCOM APPROVAL AT
JUNE 29 MEETING. END COMMENT.

8. ACTION REQUESTED: WASHINGTON GUIDANCE BY OOB
JUNE 29 ON FOLLOWING:

--WHETHER TO PURSUE FLANK SECURITY ISSUE. WE BELIEVE
PRESSING ON THIS MAY BE COUNTER-PRODUCTIVE; AND

--WHETHER (PER PARA 6, REF B) TO OPPOSE MILCOM APPROVAL
ON PARA 15. WE MIGHT SUGGEST MILCOM SIMPLY "TAKE NOTE" OF
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PARA 15 AND THEY WOULD BE "INFORMED" IF AND AS REQUIRE-
MENTS EVOLVE.

WORKING GROUP PLANS AN ALL-DAY SESSION JUNE 29 TO REGISTER

COMMENTS FROM CAPITALS ON BASIC OUTLINE PAPER AND ANNEXES.
IT WOULD BE HELPFUL TO HAVE UPDATED VERSION OF MEASURES
1 AND 3 (PARA 3, REF B) BY THEN, ALONG WITH ANY MAJOR
COMMENTS WASHINGTON WISHES INSERTED AT THIS STAGE.
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